UNITED STATES
FAVOROMIENTAL PROTECTION
ACTICY-REGION 7

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## U. S. ENVIRONMENTAL PROTECTION AGENCY REGION 7 11201 RENNER BOULEVARD

## 2017 OCT 11 AM 10: 35

11201 RENNER BOULEVARD LENEXA, KANSAS 66219 BEFORE THE ADMINISTRATOR

| In the Matter of                 | ) |                               |
|----------------------------------|---|-------------------------------|
| Agri-Med Veterinary Clinic, Inc. | ) | Docket No. FIFRA-07-2017-0006 |
| Respondent.                      | ) |                               |

## **CONSENT AGREEMENT AND FINAL ORDER**

## **Preliminary Statement**

The U.S. Environmental Protection Agency, Region 7 (EPA or Complainant), and Agri-Med Veterinary Clinic, Inc. (Respondent) have agreed to a settlement of this action before the filing of a Complaint, and thus this action is simultaneously commenced and concluded pursuant to Rules 22.13(b) and 22.18(b)(2) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits, 40 C.F.R. §§ 22.13(b) and 22.18(b)(2).

## Jurisdiction

- 1. This proceeding is an administrative action for the assessment of civil penalties instituted pursuant to Section 14 of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), 7 U.S.C. § 1361.
- 2. This Consent Agreement and Final Order serves as notice that EPA has reason to believe that Respondent has violated Section 12 of FIFRA, 7 U.S.C. § 136j.

#### **Parties**

- 3. Complainant, by delegation from the Administrator of EPA and the Regional Administrator, EPA, Region 7, is the Director of the Water, Wetlands and Pesticides Division, EPA, Region 7.
- 4. The Respondent is a corporation authorized under the laws of the state of Missouri and doing business in the state of Missouri.

### Statutory and Regulatory Background

- 5. Congress enacted FIFRA in 1947 and amended it in 1972 and in 1996. The general purpose of FIFRA is to provide the basis for regulation, sale, distribution and use of pesticides in the United States. 7 U.S.C. 136 et. seq.
- 6. Section 12(a)(1)(B) of FIFRA, 7 U.S.C. § 136j(a)(1)(B), states that it shall be unlawful for any person to distribute or sell to any person any registered pesticide if any claims made for it as part of its distribution or sale substantially differ from any claims made for it as part of the statement required in connection with its registration.
- 7. Section 2(s) of FIFRA, 7 U.S.C. § 136(s), defines the term "person" to mean any individual, partnership, association, corporation, or any organized group of persons whether incorporated or not.
- 8. Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), defines the term "to distribute or sell" to mean to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive and (having so received) deliver or offer to deliver.
- 9. Section 12(a)(2)(L) of FIFRA, 7 U.S.C. § 136j(a)(2)(L), states that it shall be unlawful for any person who is a producer to violate any provision of Section 7 of FIFRA, 7 U.S.C. § 136e.
- 10. The term "producer" is defined by Section 2(w) of FIFRA, 7 U.S.C. § 136(w), and by 40 C.F.R. § 167.3 as any person who manufactures, prepares, compounds, propagates or processes any pesticide or device or active ingredient used in producing a pesticide (such actions include packaging, repackaging, labeling, and relabeling a pesticide).
- 11. Section 7(a) of FIFRA, 7 U.S.C. § 136e(a), states that no person shall produce any pesticide subject to the requirements of FIFRA, unless the establishment in which the pesticide is produced is registered with the EPA.
- 12. The term "produce" is defined by Section 2(w) of FIFRA, 7 U.S.C. § 136(w), and by 40 C.F.R. § 167.3 as meaning to manufacture, prepare, propagate, compound, or process any pesticide or device or active ingredient or to package, repackage, label, relabel, or otherwise change the container of any pesticide or device.
- 13. Section 2(u) of FIFRA, 7 U.S.C. § 136(u), defines the term "pesticide" to mean any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest.
- 14. Section 2(t) of FIFRA, 7 U.S.C. § 136(t), defines the term "pest" to mean (1) any insect, rodent, nematode, fungus, weed, or (2) any other form of terrestrial or aquatic plant or animal life or virus, bacteria, or other micro-organism (except viruses, bacteria, or other micro-organism on or in living man or other living animals) which the Administrator declares to be a

pest under Section 25(c)(1).

- 15. Section 2(dd) of FIFRA, 7 U.S.C. § 136(dd), defines the term "establishment" to mean any place where a pesticide or device or active ingredient used in producing a pesticide is produced, or held, for distribution or sale.
- 16. Section 14(a)(1) of FIFRA, 7 U.S.C. § 136*l*(a)(1), authorizes the EPA Administrator to assess a civil penalty of not more than \$5,000 for each violation of FIFRA. The Debt Collection Improvement Act of 2008 and the Federal Civil Penalties Inflation Adjustment Improvements Act of 2015, and implementing regulations at 40 C.F.R. Part 19, adjusted the statutory maximum so that penalties of up to \$7,500 per day are now authorized for violations that occur from January 12, 2009, through November 2, 2015, and penalties of up to \$19,057 are authorized for violations that occur after November 2, 2015.

## **General Factual Allegations**

- 17. Respondent is and, at all times referred to herein, was a "person" as defined by Section 2(s) of FIFRA, 7 U.S.C. § 136(s).
- 18. On or about February 24, 2014, the Missouri Department of Agriculture (MDA) conducted a for cause inspection (the inspection) of the facility owned or operated by Respondent, located at: 1205 West Ross Street, Palmyra, Missouri 63461 (the Facility). The inspection was conducted under the authority of Section 9 of FIFRA, 7 U.S.C. § 136g, to evaluate Respondent's compliance with the requirements of FIFRA and the federal regulations promulgated thereunder.
- 19. Evidence collected as a result of the inspection revealed that Respondent was prescribing or otherwise distributing or selling Frontline Plus for Dogs, EPA Reg. Number 65331-5 (Frontline for Dogs), a "pesticide" as that term is defined by Section 2(u) of FIFRA, 7 U.S.C. § 136(u).
- 20. As a result of the inspection and documentation collected by MDA, Complainant has determined that violations of FIFRA and the federal regulations promulgated thereunder occurred.

## **Allegations of Violations**

21. The Complainant hereby states and alleges that Respondent has violated FIFRA and federal regulations promulgated thereunder, as follows:

#### Counts 1-17

- 22. The facts stated in Paragraphs 17 through 20 above are herein incorporated.
- 23. Sales invoices, records and statements by a representative of Respondent, collected as a result of the inspection, revealed that on at least seventeen (17) occasions in 2013,

Respondent "distributed or sold", as those terms are defined by Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), a quantity of Frontline Plus for Dogs for use on cats.

- 24. On the date of each distribution or sale of Frontline for Dogs by Respondent for use on cats, the product was registered under Section 3 of FIFRA, 7 U.S.C. § 136a.
- 25. Pursuant to Section 3 of FIFRA, 7 U.S.C. § 136a, Frontline for Dogs is registered for use only on dogs and the label for the product states: "[f]or use *ONLY* on *DOGS & PUPPIES* 8 weeks or older" and instructs customers "*DO NOT USE ON OTHER ANIMALS*."
- 26. Respondent's distribution or sale of Frontline for Dogs and recommendation for use on cats as part of the distribution or sale of the production is a violation of Section 12(a)(1)(B) of FIFRA, 7 U.S.C. § 136j(a)(1)(B).

#### Count 18

- 27. The facts stated in Paragraphs 17 through 20 above are herein incorporated.
- 28. Evidence collected as a result of the inspection revealed that Respondent was prescribing or otherwise dispensing Frontline for Dogs in a new container, or a container that was altered by changing the package or labeling, after receipt of the original product, by splitting the product as received into smaller doses for use on cats.
- 29. Frontline for Dogs is a "pesticide", as that term is defined by Section 2(u) of FIFRA, 7 U.S.C. § 136(u).
- 30. At the time of the inspection, Respondent did not have a repackaging agreement with the registrant of Frontline for Dogs.
- 31. Respondent was "producing" Frontline for Dogs, as that term is defined by Section 2(w) of FIFRA, 7 U.S.C. § 136(w) and 40 C.F.R. § 167.3, when altering and splitting the Frontline for Dogs package.
- 32. Respondent was a "producer" as that term is defined by Section 2(w) of FIFRA, 7 U.S.C. § 136(w) and by 40 C.F.R. § 167.3, when altering and splitting the Frontline for Dogs package.
- 33. Respondent's Facility was an "establishment" as that term is defined by Section 2(dd) of FIFRA, 7 U.S.C. § 136(dd), when Respondent produced Frontline for Dogs at the Facility.
- 34. At the time of the inspection and at the time of production of Frontline for Dogs, Respondent's Facility was not a registered establishment, as required by Section 7(a) of FIFRA, 7 U.S.C. § 136e(a).
  - 35. Respondent's failure to register the Facility as an establishment pursuant to

Section 7(a) of FIFRA, 7 U.S.C. § 136e(a), is a violation of Section 12(a)(2)(L) of FIFRA, 7 U.S.C. § 136j(a)(2)(L).

## **CONSENT AGREEMENT**

- 36. For the purpose of this proceeding, as required by 40 C.F.R. § 22.18(b)(2), Respondent:
  - (a) Admits the jurisdictional allegations set forth herein;
  - (b) neither admits nor denies the specific factual allegations stated herein;
  - (c) consents to the assessment of a civil penalty, as stated herein;
  - (d) consents to the issuance of any specified compliance or corrective action order;
  - (e) consents to any conditions specified herein;
  - (f) consents to any stated Permit Action;
  - (g) waives any right to contest the allegations set forth herein; and
  - (h) waives its rights to appeal the Final Order accompanying this Consent Agreement.
- 37. Respondent consents to the issuance of this Consent Agreement and Final Order and consents for the purposes of settlement to the payment of the civil penalty specified herein.
- 38. Respondent and EPA agree to conciliate this matter without the necessity of a formal hearing and to bear their respective costs and attorneys' fees.

### **Penalty Payment**

- 39. Respondent agrees that, in settlement of the claims alleged herein, Respondent shall pay a civil penalty of Twelve Thousand Eight Hundred Fifty-Two Dollars (\$12,852), as set forth below.
- 40. Respondent shall pay the penalty within thirty (30) days of the effective date of the Final Order. Such payment shall identify Respondent by name and docket number and shall be by certified or cashier's check made payable to the "United States Treasury" and sent to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, Missouri 63197-9000 or by alternate payment method described at http://www.epa.gov/financial/makepayment.

41. A copy of the check or other information confirming payment shall simultaneously be sent to the following:

Regional Hearing Clerk U.S. Environmental Protection Agency, Region 7 11201 Renner Boulevard Lenexa, Kansas 66219; and

Clarissa Howley Mills, Attorney
Office of Regional Counsel
U.S. Environmental Protection Agency, Region 7
11201 Renner Boulevard
Lenexa, Kansas 66219.

- 42. Respondent understands that its failure to timely pay any portion of the civil penalty may result in the commencement of a civil action in Federal District Court to recover the full remaining balance, along with penalties and accumulated interest. In such case, interest shall begin to accrue on a civil or stipulated penalty from the date of delinquency until such civil or stipulated penalty and any accrued interest are paid in full. 31 C.F.R. § 901.9(b)(1). Interest will be assessed at a rate of the United States Treasury Tax and loan rates in accordance with 31 U.S.C. § 3717. Additionally, a charge will be assessed to cover the costs of debt collection including processing and handling costs, and a non-payment penalty charge of six (6) percent per year compounded annually will be assessed on any portion of the debt which remains delinquent more than ninety (90) days after payment is due. 31 U.S.C. § 3717(e)(2).
- 43. Respondent consents to the issuance of this Consent Agreement and Final Order and consents for the purposes of settlement to the payment of the civil penalty.

## Effect of Settlement and Reservation of Rights

- 44. Full payment of the penalty proposed in this Consent Agreement shall only resolve Respondent's liability for federal civil penalties for the violations alleged herein. Complainant reserves the right to take any enforcement action with respect to any other violations of FIFRA or any other applicable law.
- 45. The effect of settlement described in the immediately preceding paragraph is conditioned upon the accuracy of Respondent's representations to EPA, as memorialized in the paragraph directly below.
- 46. Respondent certifies by the signing of this Consent Agreement that it is presently in compliance with all requirements of FIFRA and its implementing regulations.

- 47. Full payment of the penalty proposed in this Consent Agreement shall not in any case affect the right of the Agency or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This Consent Agreement and Final Order does not waive, extinguish or otherwise affect Respondent's obligation to comply with all applicable provisions of FIFRA and regulations promulgated thereunder.
- 48. Complainant reserves the right enforce the terms and conditions of this Consent Agreement and Final Order.

#### **General Provisions**

- 49. By signing this Consent Agreement, the undersigned representative of Respondent certifies that he or she is fully authorized to execute and enter into the terms and conditions of this Consent Agreement and has the legal capacity to bind the party he or she represents to this Consent Agreement.
- 50. This Consent Agreement shall not dispose of the proceeding without a final order from the Regional Judicial Officer or Regional Administrator ratifying the terms of this Consent Agreement. This Consent Agreement and Final Order shall be effective upon the filing of the Final Order by the Regional Hearing Clerk for EPA, Region 7. Unless otherwise stated, all time periods stated herein shall be calculated in calendar days from such date.
- 51. The penalty specified herein shall represent civil penalties assessed by EPA and shall not be deductible for purposes of Federal, State and local taxes.
- 52. This Consent Agreement and Final Order shall apply to and be binding upon Respondent and Respondent's agents, successors and/or assigns. Respondent shall ensure that all contractors, employees, consultants, firms, or other persons or entities acting for Respondent with respect to matters included herein comply with the terms of this Consent Agreement and Final Order.

# IN THE MATTER OF AGRI-MED VETERINARY CLINIC, INC. Docket No. FIFRA-07-2017-0006

| RESPONDENT         |                             |
|--------------------|-----------------------------|
| AGRI-MED VETERINAR | Y CLINIC, INC.              |
|                    | Agei-Med Vetermany Clime In |
| Date: 10-2-17      | By: NMW Process Cline In    |
|                    | william M. Wommack Dum      |
|                    | Print Name                  |
|                    | owner of Agri- Med Ine      |
|                    | Title                       |

# IN THE MATTER OF AGRI-MED VETERINARY CLINIC, INC. Docket No. FIFRA-07-2017-0006

COMPLAINANT
U. S. ENVIRONMENTAL PROTECTION AGENCY

Date: 10/4/17

Jeffery Robichaud Acting Director

Water, Wetlands and Pesticides Division

Date: 10|4|17

Clarissa Howley Mills Office of Regional Counsel

## FINAL ORDER

Pursuant to Section 14(a) of FIFRA, 72 U.S.C. § 136l(a), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits, 40 C.F.R. Part 22, the foregoing Consent Agreement resolving this matter is hereby ratified and incorporated by reference into this Final Order.

Respondent is ORDERED to comply with all of the terms of the Consent Agreement. In accordance with 40 C.F.R. § 22.31(b), the effective date of the foregoing Consent Agreement and this Final Order is the date on which this Final Order is filed with the Regional Hearing Clerk.

Oct. 11, 2017
Date

IT IS SO ORDERED.

Karina Borromeo

Regional Judicial Officer

## CERTIFICATE OF SERVICE

I certify that a true and correct copy of the foregoing Order was sent this day in the following manner to the addressees:

Copy emailed to Attorney for Complainant:

mills.clarissa@epa.gov

Copy emailed to Attorney for Respondent:

dshorr@lathropgage.com

Dated: Oct. 11, 2017

Lisa Haugen

Hearing Clerk, Region 7